



ERIC GARCETTI
MAYOR

January 25, 2021

Honorable Members of the City Council
c/o City Clerk
Room 395, City Hall

Re: 2020 Urban Areas Security Initiative (UASI) Grant Award
(Council File No. 20-1156)

Dear Honorable Members:

Transmitted herewith is a request to:

- Accept \$56,236,000 in U.S. Department of Homeland Security (DHS) Fiscal Year 2020 Urban Areas Security Initiative (FY20 UASI) grant funds on behalf of the Los Angeles/Long Beach Urban Area (LA/LB UA), for a performance period of September 1, 2020 to May 31, 2023;
- Authorize the City of Los Angeles Information Security Office (ITA), Police Department (LAPD), Fire Department (LAFD), and Emergency Management Department (EMD) to execute approved projects using these funds;
- Authorize the Mayor's Office of Public Safety to execute a Memoranda of Agreement, subject to the approval of the City Attorney as to form, for the distribution of the FY20 UASI grant funds, for a term of up to 33 months with Los Angeles World Airport;
- Authorize the Mayor's Office of Public Safety to execute subrecipient contracts, subject to the approval of the City Attorney as to form, for the distribution of the FY20 UASI grant funds, for a term of up to 33 months, with our partner jurisdictions, including, but not limited to, the County of Los Angeles and the City of Long Beach; and

- Authorize the Mayor's Office of Public Safety to use grant funding to support the management and administration of grant projects within the City of Los Angeles (City) and across the Urban Area.

This request is in accordance with Council File No. 20-1156, which authorized the Mayor's Office to apply for FY20 UASI funding on behalf of the LA/LB UA, and which instructed the City Administrative Officer (CAO) to report back on the necessary actions to accept the final award and implement the grant program.

Background

The primary purpose of the UASI program is to provide financial assistance to dense urban areas with high concentrations of people, high-visibility targets, and critical infrastructure to help those areas improve their ability to prevent, protect against, respond to, and recover from threats or acts of terrorism. This financial assistance can be used to support the purchase of homeland security equipment, as well as the costs of planning, training, exercises, limited operational costs, and grant administration. DHS awards UASI funds by using a discretionary risk-based formula and assessing the effectiveness of each applicant's proposed solutions to address these risks.

The UASI grant program is overseen by the State Administrative Agency (SAA), which is the California Governor's Office of Emergency Services (Cal OES). The grant is then administered by the Mayor's Office of Public Safety, as designated by Cal OES, on behalf of the participating local area jurisdictions that comprise the LA/LB UA.

On April 10, 2020, DHS announced a FY20 UASI allocation of \$68,000,000 to the LA/LB UA. In accordance with federal grant guidelines, the SAA is allowed to retain up to 20% of the grant award to directly support the designated Urban Area in the state. In FY20, Cal OES retained approximately 17.3% of this award, totaling \$11,764,000. On October 23, 2020, the LA/LB UA received the formal award letter for its final allocation of \$56,236,000 (Attachment 1). There is no general fund match requirement for this grant.

Regional Funding Allocation Process

The LA/LB UA funding allocation plan was developed with the participation of nearly 150 public safety stakeholders from 27 local jurisdictions including the City of Los Angeles, the County of Los Angeles, and the City of Long Beach. The development of the FY20 UASI application and focused strategic planning was further described in the FY20 UASI application transmittal (Council File No. 20-1156).

Final review and approval of projects, priorities and funding were made by an 18-member Urban Area Working Group and an 11-member Urban Area Approval Authority (Attachment 2). Both bodies are comprised of public safety, emergency management, critical infrastructure, and public health experts and leaders from across the region. The City of Los Angeles is represented on these groups with eight members on the Working Group and four members on the Approval Authority.

Regional Homeland Security Funding Priorities

At the end of the FY20 UASI funding allocation process, numerous jurisdictions, including the City of Los Angeles, received funding to implement the following four major homeland security focus areas, known as Investment Justifications (IJ):

1. Strengthen interoperable and communications capabilities

Outcome

- Continuing the development of regional interoperable communications systems

2. Strengthen information sharing, collaboration capabilities, and law enforcement investigations

Outcomes

- Continuing to link and enhance Urban Area criminal and intelligence systems together
- Increasing analytical capability to detect and disrupt terrorist activity across linked databases and intelligence systems
- Expanding Common Operational Platform Program capabilities to enhance information gathering, sharing, and incident management
- The procurement of equipment and training designed to enhance technological capabilities to support intelligence and criminal cases for the pursuit of terror networks and individuals
- Enhancing cyber collaboration capabilities by integrating and sharing the cyber threat intelligence across agencies
- Training for the intelligence community and Terrorism Liaison Officers (TLOs) across Urban Area jurisdictions
- Funding for analysts at the Joint Regional Intelligence Center (JRIC)

3. Protection of critical infrastructure and key resources (limited to commercial airports and seaports)

Outcomes

- Enhancing transportation systems and maritime security
- Procuring equipment, technologies, training, and exercises designed to improve security at critical infrastructure and to combat threats of high consequences including CBRNE
- Resiliency (continuity of operations)
 - Integrating critical sub-systems (e.g. power, key roads, water, communications) into overall critical infrastructure security plans and operations
- Operations and maintenance of Homeland Security Grant Program acquired systems

4. Catastrophic incident planning response and recovery

Outcomes

- Procuring equipment to enhance catastrophic incident response

- Catastrophic disaster response training & exercises
- Regional and interdisciplinary planning, training, and exercises to recover from catastrophic incidents
- Integrating regional logistics plans
- Regional volunteer planning and training
- Regional community outreach program

The final allocations resulted in the following: IJ1 (totaling \$2,794,559), IJ2 (totaling \$16,472,241), IJ3 (totaling \$12,116,388), IJ4 (totaling \$24,852,812). Five percent of the UASI award is allocated toward management and administration of the grant, totaling \$2,811,800.

Each focus area will be addressed through a package of discrete projects designed to further its goal. Although several jurisdictions were allotted funding to implement specific projects, all projects are designed to have a primarily regional, rather than local, impact.

National Priorities

Starting in FY 2020, each SHSP and UASI recipient is required to submit an IJ for each of the four national priorities identified below:

- Enhancing Cybersecurity (including election security)
- Enhancing the Protection of Soft Targets/Crowded Places (including election security)
- Enhancing information and intelligence sharing and cooperation with federal agencies including DHS
- Addressing Emergency Threats, such as Transnational Criminal Organizations and UAS

City of Los Angeles Projects

The City of Los Angeles received \$20,490,386 for FY20 UASI projects, not including the Mayor's office allocation for grant administration. In total, five City departments received funds for FY20 UASI projects:

- Emergency Management Department: \$1,953,539
- Fire Department: \$7,120,000
- Police Department: \$10,043,000
- Los Angeles World Airport: \$248,406
- Cybersecurity: \$1,125,441

The \$20,490,386 will fund some of the following City projects:

EMERGENCY MANAGEMENT DEPARTMENT

Full-Scale EOC Exercise

In FY20 UASI, Emergency Management Department (EMD) received an allocation of \$200,000 for the purpose of developing and conducting the Emergency Operations Center (EOC) full-scale exercise. EMD leads the City of Los Angeles in conducting an annual EOC exercise. EMD seeks to hire a contractor to provide exercise design, conduct, and analysis of a full-scale EOC exercise. The exercise will follow Homeland Security Exercise Evaluation and Program (HSEEP) guidelines and the contractor will also provide after action reporting and improvement planning.

LOS ANGELES FIRE DEPARTMENT

Hazardous Materials (HazMat) and Urban Search and Rescue (USAR) Equipment

In FY20 UASI, the Los Angeles Fire Department (LAFD) received an allocation of \$600,000 for HazMat and USAR Equipment. HazMat and USAR equipment are part of a regional effort that has received funding in prior UASI grant cycles. The FY20 UASI funding will sustain the existing Hazmat and USAR teams' capability of responding and conducting recovery efforts in the event of catastrophic and all hazard incidents.

Joint Terrorism Task Force (JTTF)

In FY20 UASI, the LAFD received an allocation of \$245,000 for the Joint Terrorism Task Force. The investigators are assigned to the Domestic Terrorism Task Force of the Los Angeles JTTF offices. The JTTF investigates fires and crime scenes involving incendiary devices, eco-terrorism, potential criminal terrorist activity, and domestic and international terrorism. Investigators will document and collect evidence, interrogate or interview suspects and witnesses in relation to domestic and international terrorism. Additionally, investigators will research records and compile all reports necessary to successfully conclude terrorism investigations, and obtain search warrants and file criminal complaints with the Los Angeles County District Attorney's Office and the U.S. Attorney's Office. The investigators also liaison with the LAPD, FBI, and outside agencies in regards to potential criminal/terrorist activity and assist field officers with terrorism activities. JTTF investigators participate in continuing professional education with JTTF Teams out of the FBI Los Angeles Regional Office to respond/service the seven Counties of Southern California.

Los Angeles Fire Department Grant-Funded Positions

Authority is being requested to continue Position Authority Resolution for one grant-funded Los Angeles Fire Department Battalion Chief for the Regional Training Group, one grant-funded Captain-II for the Regional Training Group, and two grant-funded Captain-II for the Joint Regional Intelligence Center. All are funded through the FY20 UASI grant allocation.

LOS ANGELES POLICE DEPARTMENT

LAPD Project 25 TDMA Radio System Upgrade (LMR)

In FY20 UASI, the Los Angeles Police Department (LAPD) received an allocation of \$2,400,000 to maintain their Project 25 Time-Division Multiple Access (TDMA) Radio System. In previous UASI grant awards, the City of Los Angeles worked with regional partners to enhance the Land Mobile Radio (LMR) infrastructure to provide interoperability between agencies. This collaboration effort needs to continue, and the system deployed will need to be maintained. This application for service and maintenance support is necessary for the continued use of the regional system. Providing service and maintenance for the LMR system will cover the fiscal gaps encountered via the budgeting process. Having UASI continue to support its fiduciary investment ensures connectivity of mission critical operations. The funding of service and maintenance for the system will continue to sustain interoperable capabilities and maintain a robust system prepared for emerging technology.

Personal Protective Equipment Training Unit (PPETU)

In FY20 UASI, the Los Angeles Police Department (LAPD) received an allocation of \$639,500 for their personal protective equipment training unit. The project provides CBRNE (chemical, biological, radiological, nuclear, and explosive) certifications/re-certifications for the Operational Area (OA) and greater southern California area. Also, this project provides PPE's for responding to CBRNE events such as weapons of mass destruction. The project trained over 25,000 students within the OA since its inception. Additionally, this project provides PPE's for law enforcement's response to all-hazards events. Currently there is a gap between the amount of equipment necessary to respond to a multitude of emergencies where the above-mentioned PPE's would aid in protecting the first responders from hazards. Additionally, this project will allow the respiratory protection fit testing, as required by Cal OSHA, for existing and newly hired police officers. The equipment procured within this project would be maintained in a state of readiness to deploy when incidents arise that necessitate additional PPE's. Also, the project will allow the OA to continue to develop and sustain core capabilities to prevent, protect and respond to a CBRNE incident through certification and re-certification for potentially contaminated CBRNE environments.

LOS ANGELES CYBERSECURITY (ITA)

MS-ISAC Netflow Monitoring and Analysis Service

In FY20 UASI, the Los Angeles City Cybersecurity MS-ISAC project received an allocation of \$150,000. This project provides 24 x 7 real-time network flow monitoring, security threat analysis, notification and response services to City departments. MS-ISAC netflow monitoring and analysis services collect, correlate and analyze computer network security information across City departments. It provides 24 x 7 real-time security event analysis and notifications and technical assistance in responding to and mitigating cyber threats that could disrupt or damage City's critical infrastructure and services.

Regional Cyber Threat Analyst (RCTA)

In FY20 UASI, the Los Angeles City Cybersecurity Regional Cyber Threat Analyst (RCTA) project received an allocation of \$150,000. The escalation of cyberattacks on local government agencies, along with limited resources, requires regional cybersecurity collaboration. Currently, most cities lack the resources to have a dedicated technical threat analyst. The RCTA would provide other cities this capability and allow the region to take advantage of the City of LA's Integrated Security Operations Center. The RCTA would provide the region's cybersecurity staff with technical intelligence and mitigation recommendations. The RCTA would also coordinate information sharing with local, state, and federal partners, such as the National Cybersecurity and Communications Integration Center, California Cybersecurity Integration Center, and the Joint Regional Intelligence Center. The City's need for a RCTA is vital to improving cybersecurity as a leader and leveraging other local government technology upgrades.

Fiscal Year 2020 UASI Jurisdictional Resource Allocations

The following outline provides a summary of the distribution of the FY20 UASI grant funds by jurisdiction. As with previous UASI grants, the City will execute contracts with each of these recipients to formally distribute the grant funds and memorialize approved expenditure plans.

For nearly every project and program funded under this grant, the ultimate success and viability of the overall effort depends upon several jurisdictions, including the City of Los Angeles, receiving funds and applying them toward the four common goals described as IJs. The Cal OES approved FY20 Budget (Attachment 3) details the specific projects, funding amounts, and recipient partner jurisdictions associated with implementing these four focus areas. Attachment 4 is a subset of the Cal OES approved FY20 Budget showing only City of Los Angeles line items.

UASI Management and Administration

DHS guidelines allow up to 5% of the total award – \$2,811,800¹ in FY20 UASI – to be used in support of the management and administration (M&A) of grant-funded programs. The Mayor's Office is the designated administrator and fiscal agent for UASI grant administration on behalf of the Urban Area, and is responsible for fiscal and program management for all of the UASI grant-funded projects allocated to these entities.

Management and administration costs fall into three categories:

Salaries and Benefits: \$2,421,800

The majority of staff costs are for salary and fringe benefits for the Mayor's Office UASI grant, contract and fiscal management teams (Attachment 5). Grant specialist duties

¹ On page 7 of this report in the Jurisdictional Resource Allocation Chart, M&A for the City of Los Angeles is reported as \$2,721,800. The additional \$90,000 in M&A is reflected on the chart in the City of Long Beach's FY19 UASI Allocation. This amounts to a total M&A allocation of \$2,811,800, or 5% of the grant.

and responsibilities include all grant monitoring and reporting, grant guideline compliance, coordination and communication with DHS, Cal OES, and grant sub-recipients, and general project and program management. Fiscal specialists ensure the timely, accurate, and appropriate execution of all grant expenditures, reimbursements, and fund draw-downs, as well as preparing and maintaining all necessary documentation to ensure compliance with accepted auditing standards. The majority of staff costs will be incurred in the next and subsequent fiscal years.

To improve our ability to promptly implement projects and expend funds, the Mayor's Office will use M&A funds to support the salary of a City Attorney, whose responsibilities include working with the contract team in drafting, approving, and executing all contracts associated with this grant. For FY20-21 the City Attorney's salary will be supported by FY18 and FY19 UASI; therefore, the Mayor's Office is not seeking appropriations to support the City Attorney's salary during FY20-21 using FY20 UASI funding.

Additionally, the City of Long Beach, as a core city partner of the Los Angeles/Long Beach UASI, is receiving a portion of the M&A allocation (\$90,000) to support its personnel costs managing UASI grant-funded projects.

Administrative Expenses: \$200,000

The projected amount for administrative expenses to be used within the grant performance period includes purchasing office supplies for approximately \$100,000, and travel for approximately \$100,000. These travel expenses will support both Mayor's staff and various Urban Area representatives traveling to Cal OES and DHS sponsored conferences and planning workshops. Examples include the annual National Homeland Security Conference, Cal OES sponsored meetings and workshops, and other applicable trainings.

Contract Services: \$100,000

Temporary Employment Agency and other vendors (\$100,000)

Authority is requested to contract with a temporary employment agency or other vendors to assist Mayor's Office with grant administrative duties. This may include: assisting grant, contract or fiscal specialists in ensuring the timely, accurate, and appropriate execution of all grant expenditures, reimbursements, and fund draw-downs, as well as preparing and maintaining all necessary documentation to ensure compliance with accepted grant and city standards.

Program Management

The preceding information is provided largely for context, illustrating the complexity of managing this large program, rather than for council action. As the majority of management and administrative salary costs will occur in FY21-22 and subsequent fiscal years, future transmittals will detail the necessary salary account transfers related to these activities.

Fiscal Year 2020 UASI Grant Cash Flow

The California Governor's Office of Emergency Services allows the City, as fiscal agent for the Urban Area, to request funds up to 120 days prior to an eligible expenditure.

Fiscal Year 2020 UASI Performance Period

The FY20 UASI grant has an overall performance period of September 1, 2020 to May 31, 2023. Therefore, the acceptance of the grant, the recommendation to adopt the FY20 UASI budget and the authorization to enter into certain contracts, is accompanied with the request to include retroactive approval of grant-funded activities that occurred with the grant performance period but prior to the Council adoption of the recommendations set forth in this report.

In addition, in consideration of the large number of programs to be managed and the length and complexity of the City's stringent procurement policies, the Mayor's Office, working with impacted General Managers and the City Attorney's Office, requests authority to:

- Prepare and release Requests for Proposals (RFPs), or perform other procurement processes as required, for FY20 UASI grant projects;
- Evaluate responses from contractors, as determined by the relevant procurement process; and
- Negotiate and execute contracts subject to the approval of the City Attorney.

Attachment 6 lists those budgeted projects for which service contracts are anticipated. In the absence of the specific procurement authorities listed above, the City would place itself at substantial risk of failing to execute all FY20 UASI grant-funded homeland security projects in a timely manner.

It is therefore requested that the City Council:

1. **Authorize** the Mayor, or his designee, to:
 - a. **Accept** on behalf of the City and the Los Angeles/Long Beach Urban Area, the Fiscal Year 2020 Urban Areas Security Initiative Grant in the amount of \$56,236,000 from the California Governor's Office of Emergency Services, for a performance period of September 1, 2020 to May 31, 2023;
 - b. **Submit** to the grantor on behalf of the City and the Los Angeles/Long Beach Urban Area, requests for drawdown of funds for payment or reimbursements of City and partner jurisdiction funds expended for approved grant purposes;

- c. **Execute** a Memoranda of Agreement, subject to the approval of the City Attorney as to form, for the distribution of the FY20 UASI grant funds, for a term of 33 months with the Los Angeles World Airport (LAWA), consistent with the approved grant budgets;
 - d. **Execute** subrecipient contracts, subject to the approval of the City Attorney as to form, for the distribution of the FY20 UASI grant funds, for a term of up to 33 months within the applicable performance period with the Los Angeles/Long Beach Urban Area partner jurisdictions including: Alhambra, Beverly Hills, Burbank, Glendale, Hawthorne, Inglewood, Long Beach, Monterey Park, Pasadena, San Fernando, Santa Monica, South Pasadena, Torrance, and County of Los Angeles consistent with the approved grant budgets and in accordance with the Performance Agreement attached to this transmittal (Attachment 7);
 - e. With the assistance of General Managers of affected City Departments, to release Requests for Proposals, evaluate proposals, and negotiate contracts for the purchase of approved equipment, training, exercise, and planning items, including consulting services, as detailed in the attached FY20 UASI budget;
 - f. **Execute** on behalf of the City, the contracts referenced in Attachment 6 for a term of up to 33 months within the applicable performance period, subject to the approval of the City Attorney as to form;
 - g. **Negotiate** and execute a contract with a vendor to assist the Mayor's Office grant, contract or fiscal team, for a term up to 24 months, within the grant performance period, in an amount not to exceed \$100,000, subject to the approval of the City Attorney as to form; and
 - h. **Receive**, deposit into, and disburse from a new FY20 UASI Homeland Security Grant Fund, the grant funds from the FY20 UASI grant award.
2. **Authorize** Position Authority Resolution for four grant-funded sworn positions for the Los Angeles Fire Department for Fiscal Year 21-22, two for the Joint Regional Intelligence Center and two for the Regional Training Group:

<u>Quantity</u>	<u>Class Code</u>	<u>Class Title</u>
3	2142-2	Captain-II
1	2152	Battalion Chief

3. **Authorize** the Controller to establish a new interest-bearing fund entitled "FY20 UASI Homeland Security Grant Fund" and create a receivable in the Fund in the amount of \$56,236,000 for the FY20 UASI grant;

4. **Authorize** the Controller to expend and receive funds upon presentation of documentation and proper demand by the Mayor’s Office of Public Safety to reimburse City departments and the Los Angeles/Long Beach Urban Area participants for approved FY20 UASI Homeland Security grant purchases;
5. **Authorize** the Controller to transfer funds between appropriation accounts upon request by the Mayor, pursuant to modifications of the grant approved by the grantor; and
6. **Adopt** the attached FY20 UASI Grant Budget (Attachment 3) and authorize the Mayor to create new appropriation accounts within the new FY19 UASI Homeland Security Grant Fund No. XXX for the FY20 UASI Grant, as follows:

Appropriation Acct. No.	Account Name	Amount
46T138	LAFD	\$2,815,786.07
46T299	Reimbursement of General Fund Costs	\$345,313.93
46T668	Partner Jurisdictions	\$32,629,255.00
46T904	LAWA Grant Allocation	\$248,406.00
46T932	ITA Grant Allocation	\$1,125,441.00
46T935	EMD Grant Allocation	\$1,953,539.00
46T938	LAFD Grant Allocation	\$3,958,900.00
46T946	Grant Management & Administration	\$2,721,800.00
46T950	LA/LB Region	\$394,559.00
46T970	LAPD Grant Allocation	<u>\$10,043,000.00</u>
TOTAL:		\$56,236,000

7. TRANSFER appropriations from FY20 UASI Homeland Security Grant Fund No. XXX/46, to the General Fund to reimburse the General Fund for FY20 UASI as follows:

From:

<u>Fund/Dept</u>	<u>Account No.</u>	<u>Account Name</u>	<u>Amount</u>
XXX/46	46S138	LAFD	<u>\$2,815,786.07</u>
Total			\$2,815,786.07

To:

<u>Fund/Dept</u>	<u>Account No.</u>	<u>Account Name</u>	<u>Amount</u>
100/38	001012	Salary, Sworn	\$449,686.07
100/38	001098	Sworn Overtime	<u>2,366,100.00</u>
Total			\$2,815,786.07

8. **Authorize** the Controller to transfer up to \$345,313.93 from Fund No. XXX, Account No. 46S299 to the General Fund, Department No. 38, Revenue Source Code No. 5346, for reimbursement of grant-funded fringe benefits.

9. **Authorize** the Controller to transfer cash from Fund XXX/46 to reimburse the General Fund, on an as-needed basis, upon presentation of proper documentation from City Departments, subject to the approval of the Mayor's Office of Public Safety; and

10. **Authorize** the Mayor, or designee, to prepare Controller instructions for any technical adjustments, subject to approval of the CAO, and authorize the Controller to implement the instructions.

Sincerely,



ERIC GARCETTI

Mayor

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Attachments

- 1 Award Letter
- 2 UASI Working Group and Approval Authority Membership Lists
- 3 Approved FY20 UASI Budget - All Recipients
- 4 Approved FY20 UASI Budget - Los Angeles City Only
- 5 City of Los Angeles Management and Administration Staff
- 6 List of Anticipated Contracts
- 7 Subrecipient Agreement